



**ILLINOIS
CRIMINAL JUSTICE
INFORMATION AUTHORITY**

300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

Regular Board Meeting
Thursday, September 19, 2019
10:00 a.m. to 12:00 p.m.
Illinois Criminal Justice Information Authority
300 West Adams, Suite 200
Chicago, Illinois

AGENDA

- I. Call to Order and Roll Call
- II. Approval of Minutes
- III. Chairperson's Remarks
- IV. Executive Director's Report
- V. ICJIA Financial Report
- VI. Executive Staff Update
- VII. Violence Prevention Plan Update
- VIII. Restore, Renew and Reinvest (R3) Program Update
- IX. Committee and Board Member Update
- X. Public Comment
- XI. Adjourn



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Memorandum

To: Illinois Criminal Justice Information Authority Board Members

From: Jason Stamps, Acting Executive Director
Robin Murphy, Acting General Counsel
Gregory Stevens, Associate Director of Grants
Jessica Reichert, Acting Director of Research

Date: September 19, 2019

Re: Executive Staff Update

Fiscal Update

Office of Fiscal Management Staffing and Operations

ICJIA Acting CFO and Deputy Director, Angie Weis, resigned effective September 6, 2019. ICJIA is grateful for her many contributions to ICJIA during her tenure and wish her all the best in her new role within the City of Chicago's Office of the Mayor. ICJIA is actively recruiting a replacement and hopes to have an announcement very soon.

ICJIA submitted its Indirect Cost Rate (ICR) proposal on March 29, 2019. The proposal and supporting documentation were submitted through Maximus which is the state contracted entity to handle such negotiations with the federal government. Maximus has received no communication from the Department of Justice since early July regarding our proposal. Once approved, the rate calculated using a salary and fringe benefit base will be applied to federal funds for federal fiscal year 2020.

ICJIA staff continue to work through issues arising from the mid-year conversion to SAP. As the only agency that converted mid-year that administers any grants from outside sources, we are essentially serving as a pilot site identifying issues related to our use of the system that were not identified prior to the conversion. Available training and support thus far has been minimal.

Audits

As discussed in the June 27, 2019 Board Meeting, two audits were initiated for which ICJIA staff have dedicated a significant amount of time responding to document requests. Staff have also been made available for interviews and follow-up as needed and as determined to be necessary by the auditors.

The state compliance audit began June 3, 2019. The audit is being performed by private accountants on behalf of the Illinois Auditor General for Fiscal Years 2018 and 2019. The auditors are on-site and staff continues to provide them with requested information and documentation.

Fieldwork for the audit began on July 1, 2019 and is scheduled to be completed by November 15, 2019.

Regarding the Department of Justice Office of the Inspector General audit of the state's FY15, FY16, FY17, FY18 Victims of Crime Act (VOCA) program, staff have provided grant master files, applications from grantees and have sat for interviews. To date ICJIA staff have met requests and will continue to assist. Audit activities were initiated in June and will take nine to twelve months to complete.

Office of General Counsel Update

JAG 2018 Litigation Update

Due to pending 'sanctuary city' federal litigation, ICJIA currently cannot accept its 2018 Justice Assistant Grant (JAG) award. Under this award, ICJIA would receive approximately \$6.5M in federal funds to continue funding a wide range of law enforcement-related programs. The State is seeking an injunction to bar the Department of Justice (DOJ) from imposing immigration-related conditions on this funding which require certifications of compliance from both the Governor and the Illinois Attorney General.

The Illinois Attorney General's complaint and arguments mirror those of the City of Chicago, which also receives annual JAG funding, and are before District Court Judge Lienenweber. Judge Lienenweber ruled against the DOJ last year on similar conditions imposed on the 2017 JAG award. A ruling on the DOJ's motion to dismiss the City's complaint was set for August 22nd, but was postponed. We expect the ruling in the near future and hope that a favorable ruling in the Chicago case will lead the DOJ to remove the conditions as it did last year for the 2017 JAG Award.

2019 Ethics and Sexual Harassment Prevention Training

As a reminder to Board members, you are now required to complete both an Ethics and a Sexual Harassment Prevention training annually under the Ethics Act. As the Board's Ethics Officer, I will send out both 2019 trainings to you via e-mail later this Fall. We will need signed certifications for both trainings. You can deliver to me – via e-mail, US mail, or in person – your signed certifications.

Grants Update

The Federal and State Grants Unit continues to program the new state funds in addition to those funds that require new competitive solicitations. Table 1 provides a revised *Notice of Funding Opportunity* schedule.

At the June 27, 2019 ICJIA Board meeting, the Board approved the *Illinois Edward Byrne Memorial Justice Assistance Grant (JAG) Strategic Plan 2019-2024*. The plan outlines five goals that will guide the use of JAG funds for the next five years.

At the same meeting, the Board requested to review an implementation plan that will describe how JAG funds will be programmed to achieve the five goals listed in the plan. Staff is currently developing an implementation plan recommendation and will present it to the Budget Committee at its October 17, 2019 meeting. The Budget Committee's recommendations will then be presented to the Board at its December 19, 2019 meeting for consideration.

Research Update

Funding

R&A unit was awarded a number of research grants.

- State funding for a new R&A research center, the *Center for Violence Prevention and Intervention Research*. The funds, which will be derived from the Cannabis Regulation and Tax Act, support research related to the Restore, Renew, and Reinvest (R3) program.
- Awarded \$225,000 for two one-year grants from Bureau of Justice Statistics for web-based application on arrest statistics and a study of opioid-related deaths and prior criminal-justice involvement
- Awarded \$169,000 for a two-year grant through Illinois State Board of Education from the Bureau of Justice Statistics for Students, Teachers, and Officers Preventing (STOP) School Violence evaluation.
- Awarded \$71,000 for a five-year grant through University of Chicago from National Institutes of Health (NIH) for a multi-site randomized trial, *Reducing Opioid Mortality in Illinois (ROMI)*.

The Justice Research and Statistics Association invited R&A staff to conduct two national webinars. See <http://www.jrsa.org/webinars/> to register. In addition, staff presented at Illinois Association of Chiefs of Police Conference and at the George Mason University, Center for Evidence-Based Crime Policy Symposium.

R&A has served on the Illinois Supreme Court Commission on Pretrial Practices and this fall will complete our work leading the performance measurement subcommittee whose recommendations will be featured in the state's final report.

InfoNet, the web-based, centralized statewide case management system for domestic violence centers in Illinois, finalized an agreement with the city of Chicago who will use InfoNet the domestic violence agencies they fund, adding at least five new user agencies.

Table 2 provides a list of R&A publications since the last board meeting.

Table 3 offers a list of current R&A projects.

Table 1. Anticipated NOFO Release Schedule – Updated September 12, 2019.

Funding stream	Program area	Release period
Safe from the Start (GR)	Violence prevention - implementation	Completed
Victims of Crime Act	Illinois HEALS demo site	Completed
Victims of Crime Act	Domestic Violence Hotline	Completed
Violence Prevention/Street Intervention I (GR)	Violence prevention	Completed
Victims of Crime Act	Illinois HEALS Cross System Projects	Completed
Victims of Crime Act	InfoNet	Completed
Violence Prevention/Street Intervention II (GR)	Violence prevention	3 rd Quarter
Safe from the Start (GR)	Violence prevention - evaluation	Posted
Residential Substance Abuse Treatment	Substance abuse treatment	Posted
National Forensic Science Improvement Act	Forensic laboratory backlog reduction	4 th Quarter
Prescription Pill and Drug Disposal Program (GR)	Prescription drug disposal	4 th Quarter
Violence Against Women Act	Public safety	4 rd Quarter
Justice Assistance Grants	Research and analysis	4 th Quarter
Victims of Crime Act	Transitional housing	4 th Quarter
Trauma Recovery Centers (GR)	Trauma Recovery Centers	4 th Quarter

Note- GR indicates the funding stream is State General Revenue funded. All others are federally funded.

Table 2. R&A Publications July-Sept 2019

<u>Publication Titles</u>
A Survey of Law Enforcement in Central Illinois to Guide Violence Reduction Strategies and Project Safe Neighborhoods
Alcohol-Impaired Driving in Illinois
Behavioral and Public Health Perspectives on Violence Prevention: A Survey of Illinois Practitioners
Illinois Helping Everyone Access Linked Systems Action Plan
A State and National Overview of Methamphetamine Trends
Financial Assistance for Illinois Victims: Crime Victim Compensation Fund
Factors Influencing the Sentencing of Convicted Felons in Illinois
Probation Clients' Barriers to Access and Use of Opioid Use Disorder Medications

Table 3. Current Research and Analysis Unit Projects

Project Focus/Description
<u>Key Research Projects</u> <ul style="list-style-type: none">• Lesbian, Gay, Bisexual, Transgender, and Queer (LGBTQ+) Victimization Survey• Survey of Probation Departments on Drug Testing Policies and Practices• Vicarious Trauma Organizational Assessment• Analysis to determine eligible areas for R3 funding• Survey of police departments use of naloxone (with Loyola University Chicago)• Women in leadership roles in policing• The media’s influence on sexual assault hotline calls in Illinois• Interviews with young victims and caregivers about navigating systems of care• Study of Adult Redeploy Illinois Outcomes by Demographics & Region
<hr/> <u>Program Evaluations</u> <ul style="list-style-type: none">• Transitional Housing (3 sites)• Chicago Survivors• DuPage County’s First Offender Call Unified for Success (FOCUS) Program• A Way Out – Lake County Police Deflection Program• IL HEALS Initiative• Intensive Supervision Probation with Services Outcome Evaluation (<i>External Evaluator</i>)• Evaluation of Police Department Based Victim Assistance Programs (<i>External Evaluator</i>)• Students, Teachers, and Officers Preventing (STOP) School Violence Initiative– Illinois State Board of Education• Redeploy Illinois (Juvenile) – Illinois Department of Human Services <hr/>



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MINUTES

**ICJIA QUARTERLY BOARD MEETING
ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY**

June 27, 2019 at 10:00 a.m.
300 W. Adams Street, Suite 200, Building Conference Room
Chicago, IL 60606

Roll Call

ICJIA Vice-Chair Patrick Delfino welcomed Board members and guests to the ICJIA Board Meeting. He called the meeting to order at 10:07 a.m. and asked Acting General Counsel Robin Murphy to call the roll.

Committee Member Attendance	Present	Telephone	Absent
Sheriff Dwight Baird	X		
Public Defender Carla Barnes	X		
Clerk Dorothy Brown			X
Public Defender Amy Campanelli	X		
Director James Chadd	X		
Sheriff Tom Dart			X
Director Patrick Delfino, Vice Chair	X		
Director Ngozi Ezike			X
Director Brent Fischer	X		
State’s Attorney Kim Foxx			X
Director Rob Jeffreys	X		
Superintendent Eddie T. Johnson			X
Clerk Maureen Josh			X
Director Brendan Kelly	X		
State’s Attorney Bryan Kibler	X		
Director David Olson	X		
Chief Joseph Perez	X		

President Toni Preckwinkle			X
John Carroll for Attorney General Kwame Raoul	X		
Director Kathy Saltmarsh			X
Director Marc Smith			X
Director Jennifer Vollen-Katz			X
Director Paula Wolff	X		
Designees Present	Present	Telephone	Absent
Nicole Kramer for State's Attorney Kim Foxx	X		
Patricia McCreary for Clerk Dorothy Brown	X		
Antwan Turpeau for Director Marc Smith	X		

Also in attendance were:

Keith Calloway - IL Law Enforcement Training and Standards Board
 Erin Dashnew - City Documenters
 Emily Harwell - Lt. Governor's Office
 Chris Koerner - IL State Police
 Rick Krause - IL Department of Corrections

ICJIA Staff:

Dr. Megan Alderden - Acting Executive Director (former)
 Nancy Determann - Accounting Supervisor
 Marilyn Jackson - Administrative Specialist
 Ieva Massengill - Financial & Budget Manager
 Bharat Mehta - Accountant
 Robin Murphy - Acting Chief of Staff
 Mary Ratliff - IFVCC Program Director
 Ron Reichgelt - VOCA Program Director
 Zina Smith - Associate Director of Human Resources
 Greg Stevens - Acting Association Director of Federal & State Grants Unit
 Angela Weis - Acting Chief Financial Officer
 Lauren Weisner - Research Analyst
 Other Authority staff members and guests

Mr. Murphy stated a quorum was achieved. Vice Chair Delfino asked for approval of the April 24, 2019, meeting minutes. Mr. Fischer moved to accept the minutes and Ms. Barnes seconded the motion. The motion was adopted by unanimous vote.

Chairman's Remarks

Mr. Delfino welcomed new Board member Illinois Department of Corrections Acting Director Rob Jeffreys and turned the meeting over to Dr. Alderden for the Executive Director's Report.

Executive Director's Report

Dr. Alderden stated the agency had received notification of its final 2020 budget in the first week of June. She said the budget increased from what was initially proposed by almost by \$30 million. She said this would lead to a significant uptick in ICJIA's workload over the next year, a need for additional staff, and space to house them. She said executive staff are working to address the issues in preparation for the additional funds.

Dr. Alderden next gave an update on administrative Victims of Crime Act (VOCA) and Justice Assistance Grant (JAG) funds, used by the agency to support staff in grant administration. She said Ms. Weis and Mr. Stevens designed a spending plan to ensure administrative fund availability through the end of state fiscal year 2020, but noted the plan is contingent on approval of an indirect rate and ability to finally draw down federal fiscal year 2018 JAG funds (after experiencing a delay resulting from Chicago's Sanctuary City status). She said ICJIA was successful in accessing FFY17 funds. Dr. Alderden noted that if funds are not awarded by February 2020, funding would become critical.

Dr. Alderden said ICJIA implemented a 10 percent rule wherein only 10 percent of a grant award may be used for administrative purposes. She said executive staff approval and proper documentation is required when more than 10 percent of funds are used for administrative purposes.

Dr. Alderden said executive staff has been actively educating the Lieutenant Governor's Office, Governor's Office of Management and Budget, and the legislators about the fiscal needs of the agency and advocating for administrative funding to coincide with any additional grant programs inserted into the ICJIA budget.

Dr. Alderden thanked executive and agency staff for an outstanding job during agency restructuring over the last quarter and introduced the Authority Breakthrough Award. She said the award is given to staff member(s) whose work goes above and beyond their normal duties to help the agency realize its mission of improving the administration of criminal justice in Illinois. She named the quarter's award recipients, Nancy Determann, Dennis Shaw, Ieva Massengill, John Klaer and Bharat Mehta, recognized for their help in implementing a new fiscal system data system.

Mr. Delfino thanked Dr. Alderden for her report and asked Mr. Stevens to give the Federal & State Grants Unit report.

Justice Assistance Grant Strategic Plan Recommendations Discussion and Vote

Mr. Stevens noted Ad Hoc JAG Committee members met June 30, 2019, to develop the program's strategic plan and asked Ms. Salazar to summarize the process.

Ms. Salazar said the U.S. Bureau of Justice Assistance requires that the JAG Strategic Plan is designed in consultation with local government and representative of all segments of the criminal justice system and that committee members are representative of stakeholders in each of the eight JAG priority areas.

She said the Committee reviewed crime and system data in relation to the priority areas for JAG and determined the best use of funds to reach program goals.

Mr. Stevens said the Ad Hoc JAG Committee recommended addressing a lack of transportation experienced both by those who are justice-involved and cannot meet their court obligations and those who have experienced harm and cannot get to needed services. The committee also recommended targeting funds to reduce substance misuse and support statistical analysis within the criminal justice system.

Ms. Wolff moved to approve the Illinois Edward Byrne Memorial Justice Assistance Grant Strategic Plan 2019-2024. Ms. Campanelli seconded and the motion passed unanimously.

Update on State Budget and ICJIA Financial Health

In a review of the ICJIA 2020 Budget, Ms. Weis noted \$1.5 million in funding for ICJIA to provide technical assistance and navigation of the Grant Accountability and Transparency Act, \$835,600 for costs associated with supporting the Recovery, Reinvest, Renew (R3) program, and a \$309,800 increase for general operating costs.

She also noted staff has implemented corrective action plans related to the audit findings outlined in the Auditor General's report from January 29, 2019.

Executive Staff Update

Mr. Murphy gave an update from the Office of General Council and reminded members that if they have an actual or apparent conflict of interest with an applicant recommendation for designation, they must recuse themselves during the Budget Committee meeting from both the discussion and any action taken. He noted that it is important to remember that Board members and staff must not communicate information made or received as a result of *ex parte* communications at ICJIA Board or Budget Committee meetings. He said a copy of the Competitive Notice of Funding Opportunity Conflict Policy was included with meeting materials.

Mr. Stevens said the Federal and State Grants Unit was working diligently to administer the new state funds and referred members to the table showing a funding schedule revised to reflect the ICJIA 2020 Budget.

Dr. Alderden described a new research project—an evaluation of police department-based victim assistance programs. She said the Research and Analysis Unit contracted with the University of Illinois to conduct an evaluation of four programs supported with ICJIA-administered funds. She said the unit also received grant funding from the U.S. Bureau of Justice Statistics for two State Justice Statistics projects. She said the first grant would allow research staff to develop an application that will enable web-based querying of Illinois' Criminal History Record Information statistical summaries and the second grant project would link between unintentional opioid overdose deaths and prior criminal history. She said both projects would begin in the fall.

Committee and Board Member Update

None

Public Comment

None

Adjourn

Vice Chair Delfino asked for a motion to adjourn the meeting. Mr. Kibler moved to adjourn the meeting and the motion was seconded by Mr. Baird. The meeting was adjourned at 11:39 a.m.

Restore, Reinvest, and Renew (R3) Program

Authority Board Meeting
September 19, 2019

R3 Legislation

HB1438 – The Cannabis Regulation and Tax Act



R3 Legislation

HB1438 – The Cannabis Regulation and Tax Act
(PA 101-0027, effective June 25, 2019)



R3 Purposes



1. Economic disinvestment, violence, and overuse of criminal justice responses to community and individual needs
2. Reduce gun violence and concentrated poverty
3. Protect communities from gun violence through targeted investments and intervention programs
4. Promote employment infrastructure and capacity building related to community public health

[PA 101-0027, Section 10-40(a)]

R3 Funding



- All moneys collected shall be deposited in the Cannabis Regulation Fund, consisting of taxes, license fees, and other fees
- After recoupment of administrative costs by state and local agencies, 25% of remainder shall be transferred to ICJIA for the R3 program

R3 Funding



- Subject to Appropriation
- In SFY 2020 Budget, ICJIA received \$10M in spending authority for R3 Program
- Tax/License Revenue won't begin until Jan 1

R3 Board Membership



- Chair - Lt. Governor
- AG, DOC, ICJIA, DCEO, IDES, DHS, DPH
- 2 Senate and 2 House members

[*PA 101-0027, Section 10-40(e)(1)*]

R3 Board - Appointees



- Public officials from eligible areas
- 4 representatives community organizations
- 2 experts in violence reduction
- 4 previously incarcerated individuals

[PA 101-0027, Section 10-40(e)(2)]

R3 Grants



- (1) Grant funds shall be awarded by the **Illinois Criminal Justice Information Authority**, in coordination with the **R3 board**, based on the likelihood that the plan will achieve the outcomes outlined in subsection (a)

[PA 101-0027, Section 10-40(g)(1)]

R3 Grants



- (1) Grant funds shall be awarded by the Illinois Criminal Justice Information Authority, in coordination with the R3 board, based on the likelihood that the plan will achieve the outcomes outlined in subsection (a) **and consistent with the requirements of the Grant Accountability and Transparency Act**

[PA 101-0027, Section 10-40(g)(1)]

R3 Eligible Areas

ICJIA shall identify, within 180 days after the effective date, eligible areas by way of historically recognized geographic boundaries

R3 Board & ICJIA

[in coordination with Justice, Equity, and Opportunity (JEO) Initiative]

- Develop process to solicit applications from eligible areas
- Develop planning and implementation activities
- Review grant applications and approve distribution of resources
- Develop performance measurement systems
- Develop monitoring process
- Deliver an annual report

R3 Funding Programs

- Economic Development
- Youth Violence Prevention Services
- Re-entry Services
- Youth Development
- Civil Legal Aid

An aerial photograph of a residential neighborhood with various colored houses, green trees, and a road with cars. The image is slightly faded to allow text to be overlaid.

Restore, Reinvest, & Renew (R3) | Research & Analysis Unit

Justin Escamilla, PhD
ICJIA Board Meeting
September 19, 2019

ICJIA Roles & Duties

R&A

- Identify eligible funding areas (180 days)
- Use data outlined in Act:
 - Gun injury
 - Unemployment
 - Child poverty
 - Incarceration
- Report to R3 Board
- Offer ongoing analysis, support

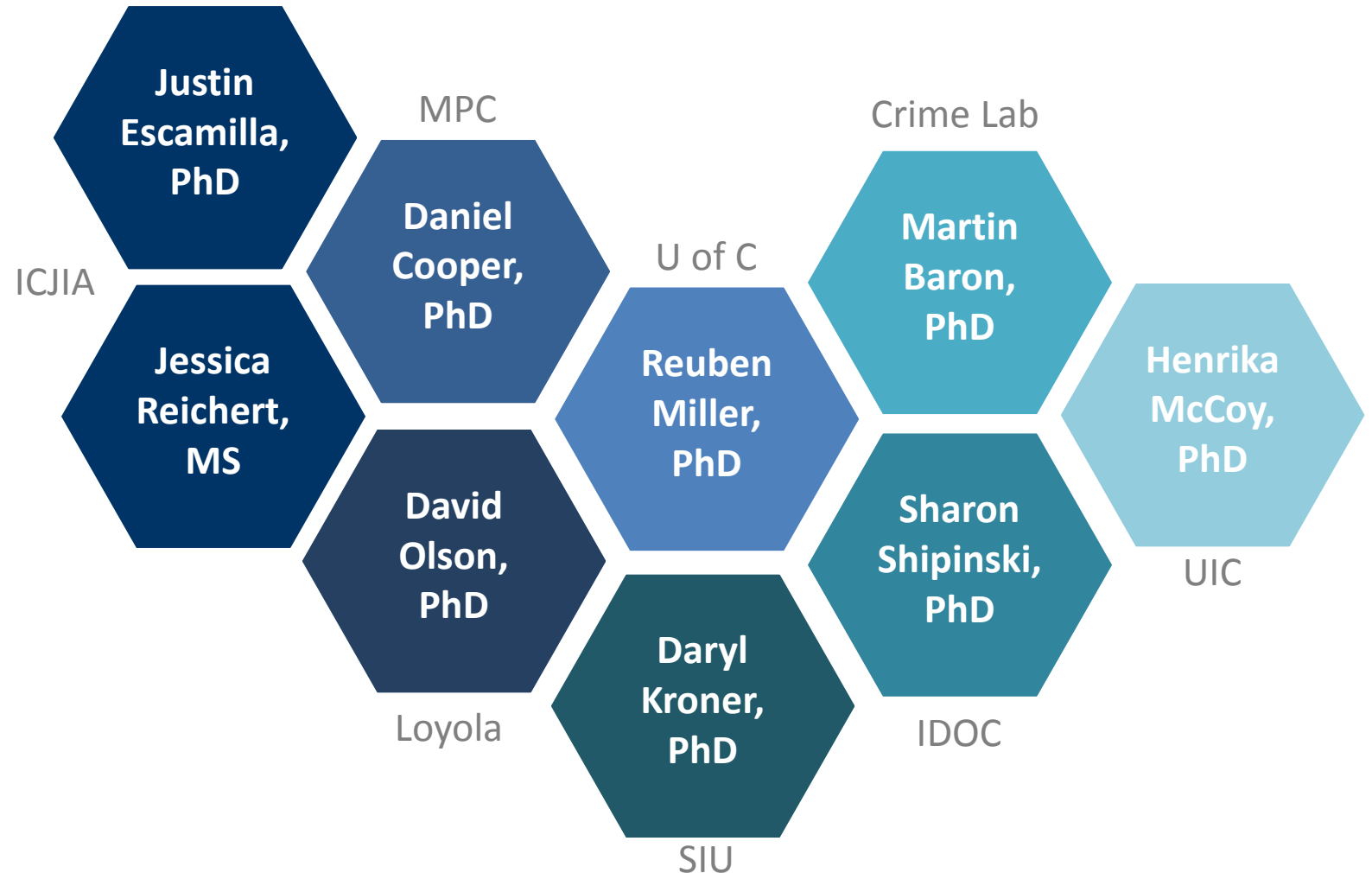
FSGU

- Funding
 - Develop NOFOs, administer, monitor competitive grants
 - 5 areas
 - Civil legal aid
 - Economic development
 - Youth development
 - Reentry services
 - Violence prevention services

Analysis Plan

Research Working Group

- Examine datasets, variables
- Discuss data issues, limitations, accessibility
- Develop formula to determine eligible areas



Analysis Plan

Methods & measures to determine eligible areas

Act: "High need, underserved, ravaged by violence, indicated by highest rates of..."



Data Source: IDPH EMS response, hospital discharge, vital records deaths

Analysis Plan



Data Source: Census - American Community Survey; 16 years and older unemployed

Analysis Plan



Child Poverty

Data Source: Census - American Community Survey; percent of 0-6 yr. old children in a family below the poverty threshold

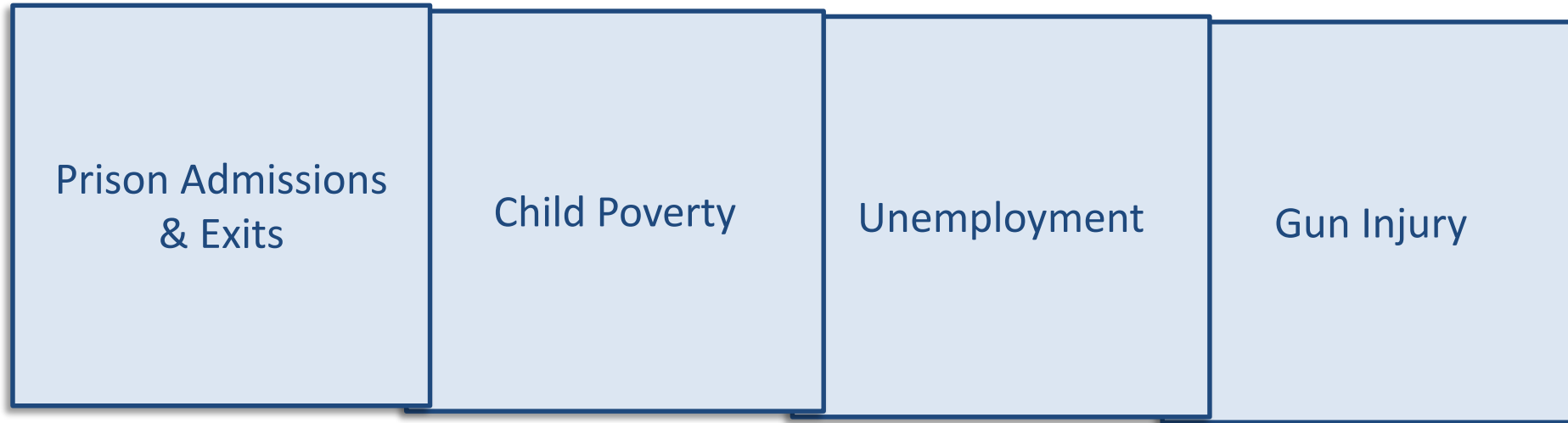
Analysis Plan



Prison Admissions
& Exits

Data Sources: Admissions - ISP arrest data linked with IDOC data; Exits - IDOC MSR (parole) data

Analysis Plan



- Each aggregated to 4-year periods
 - Inclusive of 1980-2018
 - Addresses issue of too few cases (masking data)
- Act: "Historically recognized geographic boundaries"
 - Using Zip code
- Analyze annually

Reporting Plan



Eligible area report to R3 Board

- Literature reviews
 - Gun injury, unemployment, child poverty, prison admissions/returns
- Analysis
 - Methods/measures
- Results (lists, maps, charts)
- Discussion & future recommendations
 - Lessons learned

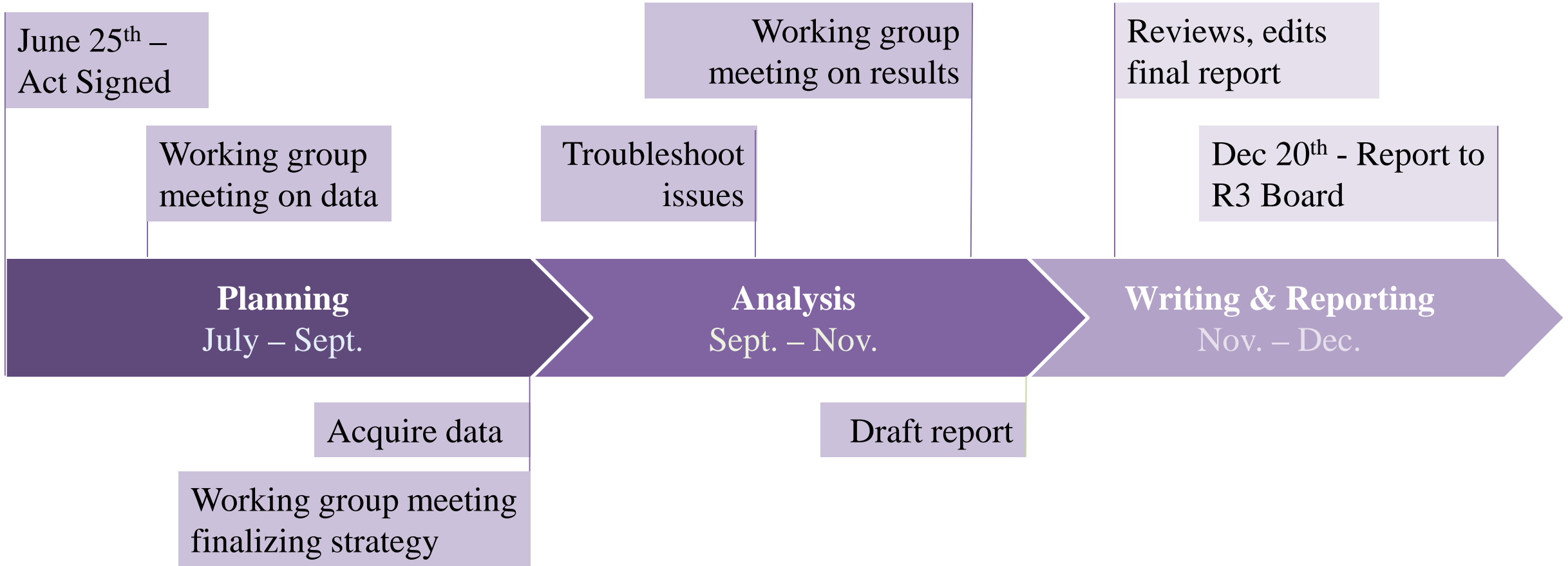


Some Challenges

- Broad concepts, processes outlined in Act
- Short timeframe
 - Critical to have timely receipt of requested data
 - Quick write-up of literature and results
- Limits of data and analysis
 - Patchwork of existing statewide secondary data sets
 - Data outlined in the act may underrepresent certain populations



Timeline 2019



Thank you.





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MEMORANDUM

TO: Illinois Criminal Justice Information Authority Board Members

FROM: Reshma Desai, Strategic Policy Advisor

DATE: September 19, 2019

RE: **State Violence Prevention Plan update**

When ICJIA absorbed the Illinois Violence Prevention Authority (IVPA), the ICJIA statute was amended, mandating that ICJIA “coordinate statewide violence prevention efforts and develop a statewide plan that includes public health and public safety approaches to violence prevention in families, communities, and schools.” (P.A. 97-1151, eff. 1-25-13)

This statute was later amended to include the following mandate:

“coordinate statewide violence prevention efforts and assist in the implementation of trauma recovery centers and analyze trauma recovery services. The Authority shall develop, publish, and facilitate the implementation of a 4-year statewide violence prevention plan, which shall incorporate public health, public safety, victim services, and trauma recovery centers and services.” (P.A. 99-938, eff. 1-1-18)

On June 24, 2019, ICJIA convened a meeting of state agencies to discuss the information gleaned from a 2018 survey that was sent to thirteen state agencies seeking specific information about their violence prevention programming.

In an effort to complete a comprehensive, statewide violence prevention plan by the end of 2020, the next steps for ICJIA staff are:

- Address the gaps in the survey data through individual phone calls with the state agencies.
- Convene a second meeting with the state agencies to present the survey data, discuss the scope and utility of the plan.
- Development of a workgroup that will clarify the outcomes of the second meeting, identify and gather additional information needed to draft plan recommendations.
- Convene the state agencies to discuss workgroup recommendations.

Board members will be notified of upcoming planning meeting dates and are welcome to attend.